# BEFORE THE BOARD OF VOCATIONAL NURSING AND PSYCHIATRIC TECHNICIANS DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of Petition for Reinstatement of:

OAH No. 2012080823

SARAH VAUGHN,

Petitioner.

#### **DECISION**

This matter was heard by a quorum of the Board of Vocational Nursing and Psychiatric Technicians (Board) on September 5, 2012, in Los Angeles, California. Administrative Law Judge Amy C. Yerkey, State of California, Office of Administrative Hearings, presided.

Sarah Vaughn (Petitioner) represented herself.

Cristina Felix, Deputy Attorney General, appeared for the Attorney General pursuant to Government Code section 11522.

Oral and documentary evidence was received at the hearing and the matter was submitted for decision.

#### **FACTUAL FINDINGS**

- 1. Petitioner filed the Petition for Reinstatement on June 20, 2012.
- 2. On November 20, 1996, the Board issued Vocational Nurse License No. 178903 to Petitioner. The license was immediately placed on probationary status for two years. At the end of her license probation, Petitioner was convicted of resisting arrest. The Board subsequently placed her license on five years' probation.

- 3. The Board revoked Petitioner's license, effective June 16, 2006. The revocation was because Petitioner sustained three criminal convictions while her license was on probation, which included using offensive words in public, possession of marijuana for sale, and driving under the influence of alcohol and/or drugs.
- 4. Petitioner previously petitioned the Board for reinstatement in 2009. The petition was denied in 2010.
- 5. Petitioner presented some evidence of rehabilitation. She received a cosmetology license and a license to provide foster care. She attends Narcotics Anonymous and Alcoholics Anonymous meetings. Although she is commended for her recovery progress thus far, Petitioner did not demonstrate a solid commitment to rehabilitation. She does not have a sponsor in either of the 12-step programs, and her compliance with those programs was questionable. Petitioner did not present any evidence of current education courses. Moreover, not enough time has passed to assure the Board that similar instances of misconduct will not recur. In sum, Petitioner has not demonstrated that she is sufficiently rehabilitated at this time.

#### LEGAL CONCLUSIONS

# 1. Government Code section 11522 provides in part:

A person whose license has been revoked . . . may petition the agency for . . . reduction of penalty . . . The agency shall give notice to the Attorney General of the filing of the petition and the Attorney General and the petitioner shall be afforded an opportunity to present either oral or written argument before the agency itself. The agency itself shall decide the petition, and the decision shall include the reasons therefor, and any terms and conditions that the agency reasonably deems appropriate to impose as a condition of reinstatement. This section shall not apply if the statutes dealing with the particular agency contain different provisions for reinstatement or reduction of penalty.

# 2. Business and Professions Code section 2878.7 provides in part:

- (a) A person whose license has been . . . placed on probation, may petition the board for reinstatement or modification of the penalty, including . . termination of probation, after a period not less than the following minimum periods has elapsed from the effective date of the disciplinary order or if any portion of the order is stayed by the board itself or by the superior court, from the date the disciplinary action is actually implemented in its entirety:
- (1) Except as otherwise provided in this section, at least three years for the reinstatement of a license that was revoked or surrendered, except that the

board may, in its sole discretion, specify in its order a lesser period of time, which shall be no less than one year, to petition for reinstatement.

## $[\P] \dots [\P]$

- (b) The board shall give notice to the Attorney General of the filing of the petition. The petitioner and the Attorney General shall be given timely notice by letter of the time and place of the hearing on the petition, and an opportunity to present both oral and documentary evidence and argument to the board. The petitioner shall at all times have the burden of proof to establish by clear and convincing evidence that he or she is entitled to the relief sought in the petition.
- (c) The board . . . shall hear the petition and shall prepare a written decision setting forth the reasons supporting the decision.
- (d) The board may grant or deny the petition or may impose any terms and conditions that it reasonably deems appropriate as a condition of reinstatement or reduction of penalty.

## Regulatory Authority

3. California Code of Regulations, title 16, section 2522 provides:

When considering a) the denial of a license under Section 480 of the Business and Professions Code, b) the suspension or revocation of a license on the ground that a licensee has been convicted of a crime, or c) a petition for reinstatement of a license under Section 2787.7 of the Business and Professions Code, the Board in evaluating the rehabilitation of an individual and his or her present eligibility for a license, will consider the following criteria:

- (1) Nature and severity of the act(s), offense(s), or crime(s) under consideration.
- (2) Actual or potential harm to the public.
- (3) Actual or potential harm to any patient.
- (4) Overall disciplinary record.
- (5) Overall criminal actions taken by any federal, state or local agency or court.
- (6) Prior warnings on record or prior remediation.

- (7) Number and/or variety of current violations.
- (8) Mitigation evidence.
- (9) In case of a criminal conviction, compliance with terms of sentence and/or court-ordered probation.
- (10) Time passed since the act(s) or offense(s) occurred.
- (11) If applicable, evidence of proceedings to dismiss a conviction pursuant to Penal Code section 1203.4.
- (12) Cooperation with the Board and other law enforcement or regulatory agencies.
- (13) Other rehabilitation evidence.

## Burden and Standard of Proof

- 4. Business and Professions Code section 2878.7, subdivision (b) specifically provides that the "petitioner shall at all times have the burden of proof to establish by clear and convincing evidence that he or she is entitled to the relief sought in the petition."
- 5. The statutory burden and standard of proof imposed upon petitioner is consistent with the burden and standard imposed in other reinstatement proceedings. (See, *Housman v. Board of Medical Examiners* (1948) 84 Cal.App.2d 308, 315; *Flanzer v. Board of Dental Examiners* (1990) 220 Cal.App.3d 1392, 1398.)

## Relevant Factors in Determining Rehabilitation

6. Rehabilitation is a state of mind. The law looks favorable upon "one who has achieved reformation and regeneration" by rewarding them with the opportunity to serve. (*Hightower v. State Bar* (1983) 34 Cal.3d 150, 157) (Citations and internal quotations omitted).) Cases authorizing reinstatement to a professional practice commonly involve a substantial period of exemplary conduct following the applicant's misdeeds. The more serious the misconduct, the stronger the applicant's showing of rehabilitation must be. (*In re Gossage* (2000) 23 Cal.4th 1080, 1098.)

#### Cause Was Not Established

7. Based on all of the foregoing Findings of Fact and Legal Conclusions, Petitioner has failed to meet her burden of proof to establish that her vocational nurse license should be reinstated.

# ORDER

The Petition for Reinstatement filed by Sarah Vaughn is denied.

DATED: NOV 0 6, 2012.

Effective Date: **NOV 2 1**, 2012.

TODD D'BRAUNSTEIN

President

BOARD OF VOCATIONAL NURSING AND PSYCHIATRIC TECHNICIANS